INDEPENDENT AUDITOR'S REPORTS
BASIC FINANCIAL STATEMENTS AND
SUPPLEMENTARY INFORMATION
SCHEDULE OF FINDINGS & QUESTIONED COSTS

JUNE 30, 2010

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Officials

Name	<u>Title</u>	Term Expires
	Board of Education	
	(Before September 2009 Election)	
Clint Middleton Missy Schultz Tim Nagel Dana Langfitt Beth Jackson	President	2011 2011 2009 2009 2009
	(After September 2009 Election)	
Clint Middleton Missy Schultz Tim Nagel Beth Severson Beth Jackson	President	2011 2011 2013 2013 2013
	School Officials	
Dr. Robert Olson	Superintendent	
Fern Spellmeyer	District Secretary	
Les Loecher	District Treasurer	

BRUCE D. FRINK

Certified Public Accountant

Member:

- American Institute of Certified Public Accountants
- Iowa Society of Certified Public Accountants

Services:

- Individual, Partnership and Corporate Tax Preparation
- . Year Round Tax Planning
- · Electronic Filing
- Payroll & Sales Tax Preparation
- . I.R.S. Representation
- . Monthly/Quarterly Write-Up
- . Data Processing Services
- Payroll Preparation
- Computerized Financial Statements
- · Bank Loan Assistance

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- Over 30 years of Expertise and Experience
- Evenings & Saturdays Available by Appointment
- Extended Hours During Tax Season

Independent Auditor's Report

To the Board of Education of Clarion-Goldfield Community School District:

We have audited the accompanying financial statements of the governmental activities, the business type activities and each major fund of Clarion-Goldfield Community School District, Clarion, Iowa as of and for the year ended June 30, 2010, which collectively comprise the District's basic financial statements listed in the table of contents. These financial statements are the responsibility of District officials. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business type activities and each major fund of Clarion-Goldfield Community School District at June 30, 2010 and the respective changes in financial position and cash flows, where applicable, for the year then ended in conformity with U.S. generally accepted accounting principles.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated May 26, 2011 on our consideration of Clarion-Goldfield Community School District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.

Management's Discussion and Analysis, Budgetary Comparison Information and the Schedule of Funding Progress for the Retiree Health Plan on pages 4 through 13 and 38 through 40 are not required parts of the financial statements, but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. We did not audit the information and express no opinion on it.

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Phone: (515) 532-6659 Fax: (515) 532-3677 bruce@frinkcpa.com Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Clarion-Goldfield Community School District's basic financial statements. We previously audited, in accordance with the standards referred to in the second paragraph of this report, the financial statements for the year ended June 30, 2009 (which are not presented herein) and expressed an unqualified opinion on those financial statements. The financial statements for the five years ended June 30, 2008 (which are not presented herein) were audited by other auditors who expressed unqualified opinions on those financial statements. Other supplementary information included in Schedules 1 through 3, including the Schedule of Expenditures of Federal Awards required by U.S. Office of Management and Budget (OMB) Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in our audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Bruce D. Frik

Bruce D. Frink Certified Public Accountant

May 26, 2011

MANAGEMENT'S DISCUSSION AND ANALYSIS

Clarion-Goldfield Community School District provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2010. We encourage readers to consider this information in conjunction with the District's financial statements, which follow.

2010 FINANCIAL HIGHLIGHTS

- General Fund revenues decreased from \$8,508,106 in fiscal 2009 to \$8,454,996 in fiscal 2010, while General Fund expenditures increased from \$8,766,513 in fiscal 2009 to \$8,834,544 in fiscal 2010. The District's General Fund balance decreased from \$123,468 in fiscal 2009 to a negative \$236,012 in fiscal 2010.
- The decrease in General Fund revenues was largely due to declining enrollment and a midyear state aid cut. Over the last three years, the district lost about 72.1 students, which negatively impacts revenue in the school foundation formula. The increase in expenditures was largely due to increased in negotiated salaries and benefits.
- The more important measure is the district's annual comparison of unspent authority. While the district's cash condition decreased by \$261,430, the District's unspent authority increased by \$57,567. The unspent authority increased from \$664,773 at the end of FY09 to \$722,340 at the end of FY10. New revenue associated with Volunteer State Funded Preschool, Federal Educational Stabilization, supplemental weighting for sharing a Superintendent with Dows CSD and Transportation Director and Vocational Agriculture Instructor with Eagle Grove CSD should also improve the district financial position in the future. However, funding often trails the expenditures by a full school year. Cash dropped while authority increased primarily due to the largest midyear state aid cut in history.

USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information, as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the District's financial activities.

The Government-wide Financial Statements consist of a Statement of Net Assets and a Statement of Activities. These provide information about the activities of Clarion-Goldfield Community School District as a whole and present an overall view of the District's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report Clarion-Goldfield Community School District's operations in more detail than the government-wide statements by providing information about the most significant funds. The remaining statements provide financial information about activities for which Clarion-Goldfield Community School District acts solely as an agent or custodian for the benefit of those outside of District government.

Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Required Supplementary Information further explains and supports the financial statements with a comparison of the District's budget for the year as well as presenting the Schedule of Funding Progress for the Retiree Health Plan.

Other Supplementary Information provides detailed information about the Student Activity funds, and a multiyear comparison of revenues and expenditures. In addition, the Schedule of Expenditures of Federal Awards provides details of various federal programs benefiting the District.

Figure A-1 shows how the various parts of this annual report are arranged and relate to one another.

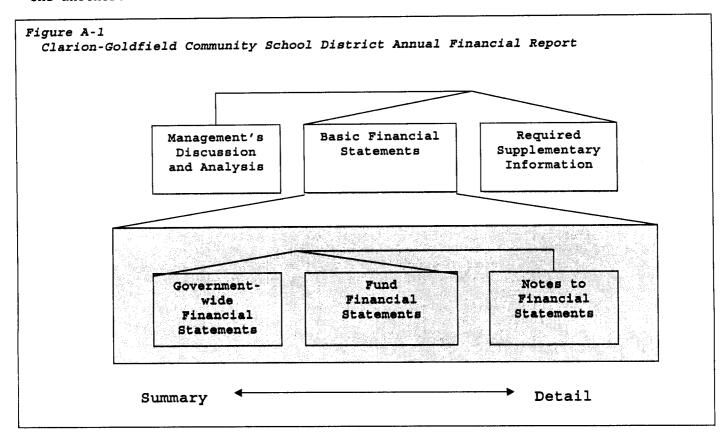


Figure A-2 summarizes the major features of the District's financial statements, including the portion of the District's activities they cover and the types of information they contain.

Figure A-2
Major Features of the Government-wide and Fund Financial Statements

	Government-wide		Fund Statements	
	Statements	Governmental Funds	Proprietary Fund	Fiduciary Funds
Scope	Entire District (except fiduciary funds)	The activities of the District that are not proprietary or fiduciary, such as special education and building maintenance	Activity the District operates similar to private businesses: food services	Instances in which the district administers resources on behalf of someone else, such as scholarship programs
Required financial statements	Statement of net assetsStatement of activities	 Balance sheet Statement of revenues, expenditures and changes in fund balances 	• Statement of net assets • Statement of revenues, expenses and changes in fund net assets • Statement of cash flows	 Statement of fiduciary net assets Statement of changes in fiduciary net assets
Accounting basis and measurement focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial resources focus	Accrual accounting and economic resources focus	Accrual accounting and economic resources focus
Type of asset/ liability information	All assets and liabilities, both financial and capital, short-term and long-term	Generally, assets expected to be used up and liabilities that come due during the year or soon thereafter; no capital assets or long-term liabilities included	All assets and liabilities, both financial and capital, short-term and long-term	All assets and liabilities, both short-term and long-term; funds do not currently contain capital assets, although they can
Type of inflow/outflow information	All revenues and expenses during year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and the related liability is due during the year or soon thereafter	All revenues and expenses during the year, regardless of when cash is received or paid	All additions and deductions during the year, regardless of when cash is received or paid

REPORTING THE DISTRICT'S FINANCIAL ACTIVITIES

Government-wide Financial Statements

The government-wide financial statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The Statement of Net Assets includes all of the District's assets and liabilities. All of the current year's revenues and expenses are accounted for in the Statement of Activities, regardless of when cash is received or paid.

The two government-wide financial statements report the District's net assets and how they have changed. Net assets - the difference between the District's assets and liabilities - are one way to measure the District's financial health or financial position. Over time, increases or decreases in the District's net assets are an indicator of whether financial position is improving or deteriorating. To assess the District's overall health, additional non-financial factors, such as changes in the District's property tax base and the condition of school buildings and other facilities, need to be considered.

In the government-wide financial statements, the District's activities are divided into two categories:

- Governmental activities: Most of the District's basic services are included here, such as regular and special education, transportation and administration. Property tax and state aid finance most of these activities.
- Business type activities: The District charges fees to help cover the costs of certain services it provides. The District's school nutrition program is included here.

Fund Financial Statements

The fund financial statements provide more detailed information about the District's funds, focusing on its most significant or "major" funds - not the District as a whole. Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs. The District has elected to treat all funds as "major" for clarity of presentation.

Some funds are required by state law and by bond covenants. The District establishes other funds to control and manage money for particular purposes, such as accounting for student activity funds, or to show that it is properly using certain revenues, such as federal grants.

The District has three kinds of funds:

1) Governmental funds: Most of the District's basic services are included in governmental funds, which generally focus on (1) how cash and other financial assets can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental fund statements provide a detailed short-term view that helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs.

The District's governmental funds include the General Fund, the Special Revenue Funds, Debt Service Fund and the Capital Projects Fund.

The required financial statements for governmental funds include a balance sheet and a statement of revenues, expenditures and changes in fund balances.

2) Proprietary funds: Services for which the District charges a fee are generally reported in proprietary funds. Proprietary funds are reported in the same way as the government-wide financial statements. The District's Enterprise Funds, one type of proprietary fund, are the same as its business type activities but provide more detail and additional information, such as cash flows. The District currently has one Enterprise Fund, the School Nutrition Fund. The District uses Internal Service Funds, the other kind of proprietary fund, to report activities that provide supplies and services for its other programs and activities. The District currently has two Internal Service Funds. The District's Internal Service Funds include the District's employee flexible benefit plan and medical insurance side-fund.

The required financial statements for proprietary funds include a statement of net assets, a statement of revenues, expenses, changes in net assets and a statement of cash flows.

- 3) Fiduciary funds: The District is the trustee, or fiduciary for assets that belong to others. These funds include Private-Purpose Trust Funds.
 - Private-Purpose Trust Fund The District accounts for outside donations for scholarships for individual students in this fund. This includes scholarships and the Nurse's fund. The Nurse's fund is financed by donations, specifically given for the purpose of providing necessities for students in need.

The District is responsible for ensuring the assets reported in the fiduciary funds are used only for their intended purposes and by those to whom the assets belong. The District excludes these activities from the government-wide financial statements because it cannot use these assets to finance its operations.

The required financial statements for fiduciary funds include a statement of fiduciary net assets and a statement of changes in fiduciary net assets.

Reconciliations between the government-wide financial statements and the fund financial statements follow the fund financial statements.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

Figure A-3 below provides a summary of the District's net assets at June 30, 2010 compared to the year ended June 30, 2009.

		··				· · · · · · · · · · · · · · · · · · ·	
		0-		Figure A-3			
		CC			Net Asset	g	
	Governm	ont al		sed in Tho		- 3	
	Activi		Busines: Activi		Tot		Total
					Disti		Change
	June	30,	June	30,	June	30,	June 30,
	2010	2009	2010	2009	2010	2009	2009-2010
Current assets	\$ 6,949	5,087	143	144	7,092	5,231	35.58%
Capital assets	9,862	10,292	92	102	9,954	10,394	-4.42%
Total assets	16,811	15,379	235	246	17,046	15,625	8.34%
Current liabilities	5,456	3,433	5	6	5,461	3,439	37.03%
Non-current liabilities	6,428	5,910			6,428	5,910	8.06%
Total liabilities	11,884	9,343	5	6	11,889	9,349	27.17%
Net Assets							
Invested in capital assets,							
net of related debt	4,962	4.867	92	102	5,054	4,969	1.68%
Restricted	1,452	1,288			1,452	1,288	11.29%
Unrestricted	(1,487)	(119)	138	138	(1,349)	1,230	-7200.00%
Total net assets	\$ 4,927	6,036	230	240			•
	7 7,32/	0,036	∠3∪	240	5,157	6,276	-17.83%

The District's combined net assets decreased 18%, or approximately \$1,119,000, from the prior year. The largest portion of the District's net assets is invested in capital assets (e.g., land, infrastructure, buildings and equipment), less the related debt. The debt related to the investment in capital assets is liquidated with sources other than capital assets.

Restricted net assets represent resources subject to external restrictions, constitutional provisions or enabling legislation on how they can be used. The District's restricted net assets increased nearly \$164,000 or 11% over the prior year. The increase was primarily a result of an increase in the Management Levy.

Unrestricted net assets - the part of net assets that can be used to finance day-to-day operations without constraints established by debt covenant, enabling legislation or other legal requirements decreased over \$1,368,000. This decrease in unrestricted net assets was a result of the District using carryover fund balance to meet its financial obligations during the year. The largest portion of this decrease (over \$1 million) was due to recognition of early retirement benefits and retiree health costs that will be payable in future years and spread among several funds.

Figure A-4 show the changes in net assets for the year ended June 30, 2010 compared to the year ended June 30, 2009.

			F	igure A-4			
			Changes	in Net A	ssets		
			(Express	ed in Thou			
	Govern	nental	Business	Type	Tot		Total
	Activ:	ties	Activi	ties	School D	istrict	Change
	2010	2009	2010	2009	2010	2009	2009-2010
Revenues:							
Program revenues:							
Charges for service							
and sales	\$ 689	662	188	218	877	880	-0.34%
Operating grants,							
contributions and interest	2,022	1,766	209	219	2,231	1,985	12.39%
General revenues:							
Property tax	4,044	3,920	-	-	4,044	3,920	3.16%
Income surtax	323	273	-	-	323	273	18.32%
Statewide sales, services							
and use tax	400	513	-	-	400	513	-22.03%
Unrestricted state grants	2,777	3,235	-	-	2,777	3,235	-14.16%
Unrestricted investment							
earnings	6	12	-	-	6	12	-50.00%
Other	52	59			52	59	388.14%
Total revenues	10,313	10,440	397	437	10,710	10,877	- <u>1.54</u> %
Program expenses:							
Governmental activities:							
Instruction	7,156	6,175	-	-	7,156	6,175	15.89%
Support Services	2,945	2,746	_	-	2,945	2,746	7.25%
Non-instructional programs	12	10	407	428	419	438	-4.34%
Other expenses	1,311	1,157	_	-	1,311	1,157	13.31%
Total expenses	11,424	10,088	407	428	11,831	10,516	12.50%
Change in net assets	\$ (1,111)	352	(10)	9	(1,121)	361	-410.53%

Property tax and unrestricted state grants account for 64% of the total revenue. The District's expenses primarily relate to instruction and support services which account for 85% of the total expenses.

Governmental Activities

Revenues for governmental activities were \$10,315,488 and expenses were \$11,424,339 for the year ended June 30, 2010.

The following table presents the total and net cost of the District's major governmental activities, instruction, support services and other expenditures for the year ending June 30, 2010 compared to the year ended June 30, 2009.

			F	igu	re A-5	
Total	and	Net	Cost	of	Governmental	Activities
		(Ex	press	ed	in Thousands)	

	 Tota	l Cost of Ser	vices	Net	Cost of Serv	rices
	 2010	2009	Change 2009-2010	2010	2009	Change 2009-2010
Instruction Support services Non-instructional programs Other expenses	\$ 7,156 2,945 12 1,311	6,175 2,746 10 1,157	15.89% 7.25% 20.00% 13.31%	4,835 2,919 12 947	4,077 2,737 10 837	18.59% 6.65% 20.00% 13.14%
Totals	\$ 11,424	10,088	13.24%	8,713	7,661	13.73%

For the year ended June 30, 2010:

- The cost financed by users of the District's programs was \$689,238 (most of these revenues are derived from tuition and services charged to other school districts and from student activities).
- Federal and state governments subsidized certain programs with grants and contributions totaling \$1,283,685.
- The net cost of governmental activities was financed with \$4,367,272 in property and other local taxes and \$2,777,566 in unrestricted state grants (nearly a \$500,000 decrease)

Business Activities

Revenues for the business type activities during the year ended June 30, 2010 were \$396,647 and expenses totaled \$406,444. The District's business type activities include the School Nutrition Fund. Revenues of these activities were comprised of charges for services, federal and state reimbursements and investment income. This represents 2% more expenses than revenue. The District continued to replace obsolete kitchen equipment, using nutrition funds.

FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS

The Clarion-Goldfield Community School District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

The financial performance of the District is reflected in its governmental funds. As the District completed the fiscal year, its governmental funds reported combined fund balances of \$887,082, a 25% decrease from last year's ending fund balance of \$1,188,912.

Governmental Fund Highlights

- The General Fund balance decreased from \$123,468 to a negative \$236,012. Declining enrollment and corresponding decrease in state formula revenue, drop in SBRC spending authority for special education deficit, promise not to raise local property taxes for cash reserves midyear state aid cuts and overspending revenue is largely responsible for drop in the general fund balance.
- The Physical Plant and Equipment Levy (PPEL) Fund balance improved from \$53,535 in fiscal 2009 to a balance of \$59,782 in fiscal 2010. Revenues continue to increase as corresponding District valuation continues to recover from agricultural devaluation of 2005. Passage of the statewide sales, services and use tax and retirement of PPEL GO Bonds in FY12 will take pressure off the PPEL fund and allow the fund balance to continue to improve.

- The Management Fund had an ending balance of \$209,442, which is \$160,672 higher than the previous year. The District is limited as to its ability to increase the Management Levy, due to the promise made to District patrons not to raise taxes more than 55 cents per thousand valuation after a successful bond issue. Improvement in District valuation generates more revenue and passage of the statewide sales, services and use tax allows the District to reconfigure debt, allowing more room for increasing the Management Levy without raising the overall tax rate.
- The Capital Projects Fund balance decreased to \$693,091, compared to \$771,548 last year. Building projects are completed for the most part and the District can began to accumulate funds for infrastructure and property tax relief.
- District long-term debt is paid using PPEL, statewide sales, services and use tax and debt service. Debt service revenue and payments began in 2008. SILO revenue was used to buy down property taxes normally levied for debt service. This helped the district keep its promise to the public not to raise the district tax levy higher than 55 cents per thousand over the base year, 2007.
- Student Activity Fund balance decreased by \$5,067 with a beginning balance of \$165,315 and ending balance of \$160,248. Gate receipts at athletic events and student fees collected at registration primarily generate revenue in this fund. The Sports Booster Club also provided financial support for athletic expenditures in the way of uniform purchases and other miscellaneous purchases.

Proprietary Fund Highlights

School Nutrition Fund net assets decreased from \$240,095 at June 30, 2009 to \$230,298 at June 30, 2010, representing a decrease of 4%. Internal Service Funds increased from \$270,201 at June 30, 2009 to \$356,150 at June 30, 2010. This was a increase of 31.8%. This was due to retirees being required to contribute more to the plan or seek other coverage.

BUDGETARY HIGHLIGHTS

Instruction is one of four budget categories for which the district is required to keep within its adopted budget. The other categories include Support Services, Non-instructional Programs and Other Expenditures. During FY10, District expenditures exceeded its Instruction and Other Expenditures function budget. The District did not exceed its unspent authorized budget.

The District monitors its budget throughout the year and believed that expenditures would not exceed the budget in any of the categories. Exceeding the budgeted amount was due to timing on end of year expenditures.

CAPITAL ASSET AND DEBT ADMINISTRATION

Capital Assets

At June 30, 2010, the District had invested \$9,954,183, net of accumulated depreciation, in a broad range of capital assets, including land, buildings, athletic facilities, computers, audio-visual equipment and transportation equipment (see figure A-6). This represents a net decrease of 4% from last year. More detailed information about the District's capital assets is presented in Note 5 to the financial statements. Depreciation expense for the year was \$521,077.

	Fig	ure	A-6	
Capital	Assets,	net	οf	Depreciation
(F	vnressed	1 n	The	ucanda)

	 		(Expres	sed in Tho	usands)		
	 Govern Activi		Busines Activ		Tot Dist		Total Change
	 June	30,	June	30,	June	30,	June 30,
	 2010	2009	2010	2009	2010	2009	2009-2010
Land	\$ 82	82	-	-	82	82	0.00%
Improvements	207	199	-	-	207	199	4.02%
Buildings	9,267	9,667	-	-	9,267	9,667	-4.14%
Furniture and equipment	 306	344	92	102	398	446	-10.76%
Totals	\$ 9,862	10,292	92	102	9,954	10,394	-4.23%

Long-term Debt

At June 30, 2010, the District had \$5,711,770 in general obligation, revenue and other long-term debt outstanding. This represents a decrease of approximately 3% from last year (see figure A-7).

In May 9, 2006, the District's voters authorized the issuance of \$4,000,000 in general obligation bonds to pay for renovation and expansion of the middle school and renovation and expansion of the high school including geothermal heating and cooling, completing last phase of the system for the entire high school campus (Phase III & IV of the District's comprehensive facility improvement plan). The remaining balance at June 30, 2010 was \$3,695,000.

The District's total indebtedness also includes earlier projects (Phase I & II) that involved renovation of the high school locker rooms, addition of an art studio, wrestling room and installing a geothermal heating and cooling system to those areas. Funding for Phase I of the project was accomplished by using capital loan notes, repaid using the Physical Plant and Equipment Fund (initial project of \$1,856,454). Phase II was funded using revenue bonds, repaid using one-cent sales tax revenue (initial project of \$1,265,000). Remaining debt totaled \$1,205,000 at June 30, 2010.

The remaining long-term obligations were associated with early retirement packages. Early retirement packages include cash and benefits. The District's retirement policy was revised in FY2007 to comply with a discrimination ruling in the Des Moines Independent School District. Those changes were implemented in FY2008. The District took advantage of the change process to down size retirement packages to limit District financial liability and corresponding impact on the Management Fund and local property taxes. Medical insurance was changed to limit benefits to five years. Cash packages also included payments for unused sick leave at the time of retirement. Downsizing retirement packages has decreased financial liability and helped the District eliminate its negative balance in the Management Fund without raising taxes.

			Figure A-7	
		Outstanding	g Long-Term Ob	ligations
		(Expre	ssed in Thousa	nds)
		Tota	1	Total
	-	Distr	ict	Change
		June :	30,	June 30,
		2010	2009	2009-2010
General obligation bonds	\$	3,695	3,850	-4.03%
Revenue bonds		710	840	-15.48%
Capital loan notes		495	735	-32.65%
Early retirement		792	427	85.48%
Compensated absences		19	58	- <u>67.24</u> %
Total	\$	5,711	5,910	-3.37%

ECONOMIC FACTORS BEARING ON THE DISTRICT'S FUTURE

At the time these financial statements were prepared and audited, the District was aware of several existing circumstances that could significantly affect its financial health in the future:

- The District's taxable valuation will continue to increase about 4% annually until it recovers from the devaluation of agricultural property in 2003.
- School financing is highly dependent upon student enrollment. The District's October 2009 enrollment decreased. This drop in enrollment will decrease the District's funding for fiscal year 2010. It is anticipated that enrollment will begin to decline again next year due to a graduating class of 2010 that exceeds incoming kindergarteners.
- The economic condition of the state and nation has dramatically impacted state revenue and it is anticipated that the state will run a \$800 million dollar deficit by the end of FY2010. Federal economic stimulus and educational stabilization funds will help for the next two years, but there will be a large economic problem after the federal money runs out. It is anticipated that education will see difficult times in the future, as the state makes adjustments to its budget. It is likely that the state will make additional across-the-board cuts which shifts the financial burden to local taxpayers. Clarion-Goldfield Community School District will be challenged to keep its promise of not raising local levy rates, as the state cuts state foundation aid.
- The District transportation costs are greatly impacted by cost of labor, equipment and fuel. EPA requirements have almost doubled the cost of school buses over the last five years. Fuel prices have moderated, but it is uncertain how the nation's energy plan will impact prices in the future that greatly impacts the cost of running over 205,000 miles of transporting students. Eliminating bus routes and sharing a transportation director with Eagle Grove have been helpful cost saving strategies. State sharing incentive moneys for sharing a transportation director and superintendent have been helpful.
- Clarion-Goldfield Education Teacher Association (CGEA) and the District agreed to a one-year settlement of 3.35% for FY2010, compared to 3.97% of anticipated formula revenue growth. This is the first time in recollections that a settlement did not exceed "new money". It is unfortunate that the state chose to cut Phase I dollars, that directly impacts teacher salaries. It is anticipated that this will cut individual teacher salaries by about \$405. It is still uncertain if the district will use federal educational stabilization money to help subsidize this cut for two years.

CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide the District's citizens, taxpayers, customers and creditors with a general overview of the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Dr. Robert Olson, Superintendent, Clarion-Goldfield Community School District, 319 3rd Avenue NE, Clarion, IA 50525.



Statement of Net Assets

June 30, 2010

	Governmental Activities	Business Type Activities	Total
Assets			
Cash	\$ 1,829,936	122 025	1 051 051
Receivables:	7 1,029,936	122,025	1,951,961
Property tax:			
Current year	10 005		
Succeeding year	10,806	-	10,806
Succeeding year income surtax	4,518,234	-	4,518,234
Due from other governments	265,137	-	265,137
Other receivables	324,621	-	324,621
Inventories	200	7,661	7,861
Capital assets, net of accumulated depreciation	-	13,870	13,870
Total assets	9,862,038	92,145	9,954,183
Total assets	16,810,972	235,701	17,046,673
Liabilities			
Accounts payable	228,323	662	200 005
Anticipatory warrants	500,000	662	228,985
Accrued interest payable	16,109	-	500,000
Deferred revenue:	16,109	-	16,109
Succeeding year property tax	4 E19 224		
Prepaid revenues	4,518,234	4 844	4,518,234
Federal programs	194,007	4,741	4,741
Long term liabilities:	194,007	-	194,007
Portion due within one year:			
Revenue bonds payable	130 000		
General obligation bonds	130,000	-	130,000
Capital loan notes payable	165,000	-	165,000
Early retirement payable	245,000	-	245,000
Compensated absences	183,490	-	183,490
Portion due after one year:	19,389	-	19,389
Revenue bonds payable	F00 000		
General obligation bonds	580,000	-	580,000
Capital loan notes payable	3,530,000	-	3,530,000
Early retirement payable	250,000	-	250,000
Net OPEB liability	608,891	-	608,891
Total liabilities	715,334	<u>-</u>	715,334
Total Habilities	11,883,777	5,403	11,889,180
Net assets			
Invested in capital assets, net of related debt	4,962,038	92,145	5,054,183
Restricted for:	1,111,000	72,213	3,034,103
Management levy	209,044	_	209,044
Physical plant and equipment levy	59,782	_	59,782
Debt service	930	_	930
Capital projects	693,091	-	693,091
Health insurance	356,150	<u>.</u>	356,150
Categorical funding	133,555		
Unrestricted	(1,487,395)	138,153	133,555 (1,349,242)
		130,133	(+,515,242)
Total net assets	\$ 4,927,195	230,298	5,157,493

Statement of Activities

		Progre	Program Revenues	Net and C	Net (Expense) Revenue and Changes in Net Assets	nue ssets
	Expenses	Charges for Service	Operating Grants, Contributions and Restricted Interest	Governmental Activities	Business Type Activities	Total
<pre>Punctions/Programs: Governmental activities: Instruction</pre>	\$ 7,155,672	689,238	1,631,160	(4,835,274)	1	(4,835,274)
Support services: Student services Instructional staff services Administration services Operation and maintenance of plant services Transportation services	344,844 278,976 994,004 884,844 442,471 2,945,139	1 1 1 1 1	26,373	(344,844) (278,976) (994,004) (858,471) (442,471) (2,918,766)	1 1 1 1 1	(344,844) (278,976) (994,004) (858,471) (442,471) (2,918,766)
Non-instructional programs	11,942	1	1	(11, 942)	•	(11,942)
Other expenditures: Facilities acquisition Interest on long term debt Long-term debt service	210,674 231,137 400	1 1 1	4,616 236	(206,058) (230,901) (400)	1 (1	(206,058) (230,901) (400)
AEA flowthrough Depreciation (unallocated)*	359,742 509,633 1,311,586	1 1	359,742	(509,633)		(509,633)
Total governmental activities	11,424,339	689,238	2,022,127	(8,712,974)	1	(8,712,974)

Statement of Activities

Year ended June 30, 2010

				Net	Net (Expense) Revenue	ne
		Progr	Program Revenues	and C	and Changes in Net Assets	sets
			Operating Grants, Contributions			
	Expenses	Charges for Service	and Restricted Interest	Governmental Activities	Business Type Activities	Total
Business Type activities:						
Non-instructional programs:						
Nutrition services	406,444	188,232	208,415		(6,797)	(797,97)
Total	\$ 11,830,783	877,470	2,230,542	(8,712,974)	(767, 6)	(9,797) (8,722,771)

General Revenues:

Property tax levied for:
General purposes
Management fund
Debt service
Capital outlay
Income surtax
Statewide sales, services and use tax
Unrestricted state grants
Unrestricted investment earnings
Other

Total general revenues

Change in net assets

(1,118,648)

(9,797)

(1,108,851)

7,604,123

52,467

6,276,141

240,095

6,036,046

5,157,493

230,298

\$ 4,927,195

7,604,123

6,327

52,467

2,946,367 499,171 119,074 479,787 322,873 400,491 2,777,566

\$ 2,946,367 499,171 119,074 479,787 322,873 400,491 2,777,566 6,327

Net assets beginning of year (as restated)

Net assets end of year

* This amount excludes the depreciation that is included in the direct expense of the various programs.

See notes to financial statements.

Balance Sheet Governmental Funds

June 30, 2010

Due from other governments Other receivables

Total assets

Liabilities:

Succeeding year Current year Income surtax

Property tax:

Receivables: Cash

	General	Student Activity	Management Levy	Physical Plant and Equipment Levy	Capital Projects	Debt Service	Total
Assets	\$ 253,297	168,001	204,085	59,775	665,212	1	1,350,370
ar governments es	3,434,745 265,137 296,742	200	4,959	4,917	27,879	930	10,806 4,518,234 265,137 324,621
	4,249,921	168,201	609,044	578,848	693,091	170,263	6,469,368
Liabilities and Fund Balances							
e rrants outstanding	92,044 500,000	7,953	1 1	4,910	i t	i 1	104,907
e: ar property tax ar income surtax	3,434,745 265,137	1 1 1	400,000	514,156	1 1 1	169,333	4,518,234 265,137 194,007
ams ties	4,485,933	7,953	400,000	519,066	1	169,333	5,582,285
nding	133,555	1 - 1	1 1	t t	1 1	930	930 133,555
orted in: ts e	(369,567)	160,248	209,044	59,782	693,091	1 1 (693,091 429,074 (369,567)
lances	(236,012)	160,248	209,044	59,782	693,091	930	887,083
ties and fund balances	\$ 4,249,921	168,201	609,044	578,848	693,091	170,263	6,469,368

Accounts payable
Anticipatory Warrants outstanding
Deferred revenue:
Succeeding year property tax
Succeeding year income surtax
Federal programs

Total liabilities

Fund balances:

Total liabilities and fund balances

Total fund balances

Reserved for:
Debt service
Categorical funding
Unreserved, reported in:
Capital projects
Special revenue
General fund

Reconciliation of the Balance Sheet - Governmental Funds to the Statement of Net Assets

June 30, 2010

Total fund balances of governmental funds (Exhibit C)	\$	887,083
Amounts reported for governmental activities in the Statement of Net Assets are different because:		
Income surtax receivable at June 30, 2010 is not recognized as income until received in the governmental funds, however it is shown as a		
revenue in the Statement of Activities.		265,137
Internal Service fund assets that are to be included with governmental funds.		356,150
Capital assets used in governmental activities are not financial resources and, therefore, are not reported as assets in the governmental funds.		9,862,038
Accrued interest payable on long-term liabilities is not due and payable in the current period and, therefore, is not reported as a liability in the governmental funds.		(16,109)
Long-term liabilities, including bonds payable, capital loan notes, early retirement payments and compensated absences are not due and payable in the current period and, therefore, are not reported as liabilities in governmental funds.	(6,427,104)
Net assets of governmental activities (Exhibit A)	\$	4,927,195

Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

Year ended June 30, 2010

Physical

				Plant and			
		Student	Management	${\tt Equipment}$	Capital	Debt	
	General	Activity	Levy	Levy	Projects	Service	Total
Revenues:							
Local sources:					000	470 PLL	4 727 199
Local tax	\$ 3,228,676	•	499,171	4/9, /8/	400,431	£10'CTT	000000000000000000000000000000000000000
Tuition	604,788	ı	1	1	1	1	604,780
Other	201,042	270,112	20,409	5,515	4,616	182	501,876
State sources	3,723,173	1	233	216	1	54	3,723,676
Federal sources	697,317	1	1	1	1		697,317
Total revenues	8,454,996	270,112	519,813	485,518	405,107	119,310	10,254,856
Expenditures:							
Instruction	5,690,618	275,179	208,592	4,725	35,750	6	6,214,864
Grammart countrilos							
Support services	344,844	ı	ı	i	1	1	344,844
מרחתפור מפועורפט	200 000	1	1	1	1	ı	278,976
Instructional staff services	218,318			16 673	725	•	994,004
Administration services	951,481	ı	677'07	C/C 'CT			770 700
Operation and maintenance of plant services	798,603	1	80,191	6,050		1	F F C C C C C C C C C C C C C C C C C C
Transportation services	410,280	1	32,191	1	13,885	•	456,356
	2,784,184	1	138,607	21,623	14,610	*	2,959,024
Non-instructional programs:							
Food service operations		1	11,942	1	1	1	11, 342
Other expenditures:							
The section of the se	ı	1	1	54,236	206,782	1	261,018
neciation acquirement	•	1	1	1	1	525,000	525,000
FILITITIES ON TOTAL CENT ACOUT	ı	ı	1	223	1,700	242,840	244,763
דוורבובאר הוו להחל רביון מבחר				1	1	400	400
Long-term debt services	1	I					359 742
AEA flowthrough	359,742	•	1		1		751 1000
	359,742	I	-	54,459	208,482	768,240	1,390,923
Total expenditures	8,834,544	275,179	359,141	80,807	258,842	768,240	10,576,753

Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

Year ended June 30, 2010

				Physical			
	General	Student Activity	Management Levy	Equipment Levy	Capital Projects	Debt Service	Total
Excess (Deficiency) of revenues over (under) expenditures	(379,548)	(2,067)	160,672	404,711	146, 265	(648,930)	(321,897)
Other financing sources (uses): Proceeds from sale of personal property Operating transfers in Operating transfers out	20,068	1 1 1 1	1 1 1	(398,464)	(224,722)	623,186	20,068 623,186 (623,186) 20,068
Net change in fund balances	(359,480)	(5,067)	160,672	6,247	(78,457)	(25,744)	(301,829)
Fund balances beginning of year	123,468	165,315	48,372	53,535	771,548	26,674	1,188,912
Fund balances end of year	\$ (236,012)	160,248	209,044	59,782	693,091	930	887,083

Reconciliation of the Statement of Revenues, Expenditures and
Changes in Fund Balances - Governmental Funds
to the Statement of Activities

Net change in fund balances - total governmental funds (Exhibit E)		\$ (301,	829)
Amounts reported for governmental activities in the Statement of Activities are different because:			
Income surtaxes not collected for several months after the District's fiscal year ends are not considered "available" revenues in the governmental funds and are included as deferred revenues. They are, however, recorded as revenues in the statement of activities This represents the change from FY08 to FY09		40,	564
Capital outlays to purchase or build capital assets are reported in governmental funds as expenditures. However, those costs are reported in the Statement of Net Assets and are allocated over their estimated useful lives as depreciation expense in the Statement of Activities. The amounts of capital outlays and depreciation expense in the year are as follows:			
Capital outlays \$ Depreciation expense	79,916 (509,633)	(429,	,717)
Repayment of long-term liabilities is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Assets.		525,	,000
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds, as follows:			
Early retirement Other postemployment benefits Compensated absences	(365,372) (715,334) 38,262	(1,042	,444)
Interest on long-term debt in the Statement of Activities differs from the amount reported in the governmental funds because interest is recorded as an expenditure in the funds when due. In the Statement of Activities, interest expense is recognized as the interest accrues, regardless of when it is due.		13	,626
Internal Service Fund transactions are not reported in the General Fund as revenues and expenditures, however the General Fund is the source of these revenues and use of the expenditures.		85	,949
Change in net assets of governmental activities (Exhibit B)		\$ (1,108	,851)

Statement of Net Assets Proprietary Funds

Assets	 Business Type School utrition	Governmental Activities Internal Service
Cash Other receivables Inventories Capital assets, net of accumulated depreciation Total assets	\$ 122,025 7,661 13,870 92,145 235,701	479,566 - - - - 479,566
Liabilities	·	
Accounts payable Prepaid revenues Total liabilities	 662 4,741 5,403	123,416
Net Assets		
Invested in capital assets, net of related debt Restricted for health insurance Unrestricted	 92,145	356,150
Total net assets	\$ 230,298	356,150

Statement of Revenues, Expenses and Changes in Fund Net Assets Proprietary Funds

	Business Type	Governmental Activities
	School Nutrition	Internal Service
Operating revenue:		
Local sources:		
Charges for services	\$ 188,232	1,444,672
Operating expenses:		
Non-instructional programs:		
Food service operations:		
Salaries	139,295	-
Benefits	81,726	-
Services	1,851	-
Supplies	172,128	-
Depreciation	11,444	
	406,444	
Internal service programs:		
Benefits	-	1,359,069
Total operating expenses	406,444	1,359,069
Total Operating expenses		
Operating income (loss)	(218,212)	85,603
Non-operating revenues:		
Local sources	1,661	346
State sources	4,070	-
Federal sources	202,684	_
	208,415	346
Net change in fund net assets	(9,797)	85,949
Net assets beginning of year	240,095	270,201
Net assets end of year	\$ 230,298	356,150

Statement of Cash Flows Proprietary Funds

Year ended June 30, 2010

		Business Type School Nutrition	Governmental Activities Internal Service
Cash flows from operating activities: .			- 174
Cash received from sale of services	\$	190,014	1 444 670
Cash payments to employees for services	Y	(221,021)	1,444,672
Cash payments to suppliers for goods or services		(140,404)	(1,469,729)
Net cash (used by) operating activities		(171,411)	(25,057)
Cash flows from non-capital financing activities:			
State grants received			
Federal grants received		4,070	-
		168,963	_
Net cash provided by non-capital financing activities		173,033	
Cash flows from capital financing activities:			
Acquisition of capital assets		(1,450)	-
Cash flows from investing activities:			
Interest on investments		1,661	346
Net increase (decrease) in cash and cash equivalents		1,833	(24,711)
Cash and cash equivalents beginning of year		120,192	504,277
Cash and cash equivalents end of year	\$	122,025	479,566
Reconciliation of operating income (loss) to net cash			
provided by (used by) operating activities:			
Operating income (loss)	Ś	(218,212)	85,603
Adjustments to reconcile operating income (loss) to net cash	4	(210,212)	43,003
provided by (used in) operating activities:			
Depreciation		11,444	_
Commodities used		33,721	_
Decrease in other receivables		3,086	-
(Increase) in inventory		(712)	_
Increase (decrease) in accounts payable		566	(110,660)
(Decrease) in deferred revenue		(1,304)	-
	\$	(171,411)	(25,057)

Non-cash investing, capital and financing activities:

During the year ended June 30, 2010, the District received federal commodities valued at \$33,721.

Statement of Fiduciary Net Assets Fiduciary Funds

June 30, 2010

	Private
	Purpose
	Trusts
Assets	
Carl	\$ 161,616
Cash	,
Total assets	161,616
Liabilities	
Accounts noughlo	250
Accounts payable	
Net Assets	
Reserved for scholarships	158,445
Reserved for student personal needs	2,921
Total net assets	\$ 161,366

Statement of Changes in Fiduciary Net Assets Fiduciary Funds

	Private
	Purpose
	Trusts
Additions:	
Local sources:	
Interest on investments	\$ 1,884
Contributions	64,836
Total additions	66,720
Deductions:	
Support services:	
Student personal needs	570
Scholarships	15,550
Total deductions	16,120
Change in net assets	50,600
Net assets beginning of year	110,766
Net assets end of year	<u>\$ 161,366</u>

Notes to Financial Statements

June 30, 2010

(1) Summary of Significant Accounting Policies

Clarion-Goldfield Community School District is a political subdivision of the State of Iowa and operates public schools for children in grades kindergarten through twelve and special education pre-kindergarten. The geographic area served includes the Cities of Clarion and Goldfield, Iowa, and agricultural territory in Wright, Humboldt, and Hancock Counties. The District is governed by a Board of Education whose members are elected on a non-partisan basis.

The District's financial statements are prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board.

A. Reporting Entity

For financial reporting purposes, Clarion-Goldfield Community School District has included all funds, organizations, agencies, boards, commissions and authorities. The District has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the District are such that exclusion would cause the District's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the District to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the District. Clarion-Goldfield Community School District has no component units which meet the Governmental Accounting Standards Board criteria.

Jointly Governed Organizations - The District participates in a jointly governed organization that provides services to the District but does not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. The District is a member of the Wright County Assessor's Conference Board.

B. Basis of Presentation

Government-wide Financial Statements - The Statement of Net Assets and the Statement of Activities report information on all of the nonfiduciary activities of the District. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by tax and intergovernmental revenues, are reported separately from business type activities, which rely to a significant extent on fees and charges for service.

The Statement of Net Assets presents the District's nonfiduciary assets and liabilities, with the difference reported as net assets. Net assets are reported in three categories:

Invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds, notes and other debt that are attributable to the acquisition, construction or improvement of those assets.

Restricted net assets result when constraints placed on net asset use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net assets consist of net assets not meeting the definition of the two preceding categories. Unrestricted net assets often have constraints on resources imposed by management which can be removed or modified.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants, contributions and interest restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program revenues are reported instead as general revenues.

Fund Financial Statements - Separate financial statements are provided for governmental, proprietary and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. The District has elected to present all funds as major funds for clarity of presentation.

The District reports the following major governmental funds:

The General Fund is the general operating fund of the District. All general tax revenues and other revenues not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenditures, including instructional, support and other costs.

The Debt Service Fund is utilized to account for the payment of interest and principal on the District's general long-term debt.

The Physical Plant and Equipment Levy Fund is utilized to account for the maintenance and equipping of the District's facilities.

The Student Activity Fund is used to account for extra curricular activities conducted on behalf of the students.

The Management Levy Fund is utilized for the payment of insurance, unemployment and early retirement benefits.

The Capital Projects Fund is used to account for all resources used in the acquisition and construction of capital facilities.

The District's major proprietary funds are the Enterprise, School Nutrition Fund and Internal Service Fund. The School Nutrition Fund is used to account for the food service operations of the District. The Internal Service Fund is used to account for the District's medical insurance plan.

The District also reports fiduciary funds which focus on net assets and changes in net assets. The District's fiduciary funds include the following:

The Private Purpose Trust Fund is used to account for assets held by the District under trust agreements which require income earned to be used to benefit individuals through scholarship awards.

C. Measurement Focus and Basis of Accounting

The government-wide, proprietary and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days after year end.

Property tax, intergovernmental revenues (shared revenues, grants and reimbursements from other governments) and interest associated with the current fiscal period are all considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the District.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments and compensated absences are recognized as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Under terms of grant agreements, the District funds certain programs by a combination of specific cost-reimbursement grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net assets available to finance the program. It is the District's policy to first apply cost-reimbursement grant resources to such programs and then general revenues.

Proprietary funds of the District applies all applicable GASB pronouncements, as well as the following pronouncements issued on or before November 30, 1989, unless these pronouncements conflict with or contradict GASB pronouncements: Financial Accounting Standards Board Statements and Interpretations, Accounting Principles Board Opinions, and Accounting Research Bulletins of the Committee on Accounting Procedure.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the District's Enterprise Fund is charges to customers for sales and services. Operating expenses for Enterprise Funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The District maintains its financial records on the cash basis. The financial statements of the District are prepared by making memorandum adjusting entries to the cash basis financial records.

D. Assets, Liabilities and Fund Equity

The following accounting policies are followed in preparing the financial statements:

<u>Cash and Cash Equivalents</u> - The cash balances of most District funds are invested. Investments are stated at fair value except for non-negotiable certificates of deposit which are stated at cost.

For purposes of the statement of cash flows, all short-term cash investments that are highly liquid are considered to be cash equivalents. Cash equivalents are readily convertible to known amounts of cash and, at the day of purchase, they have a maturity date no longer than three months.

Property Tax Receivable - Property tax in governmental funds is accounted for using the modified accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date that the tax asking is certified by the Board of Education. Current property tax receivable represents unpaid taxes for the current and prior years. The succeeding year property tax receivable represents taxes certified by the Board of Education to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the District is required to certify its budget in April of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year become effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is deferred in both the government-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied

Property tax revenue recognized in these funds become due and collectible in September and March of the fiscal year with a 1½% per month penalty for delinquent payments; is based on January 1, 2007 assessed property valuations; is for the tax accrual period July 1, 2008 through June 30, 2010 and reflects the tax asking contained in the budget certified to the County Board of Supervisors in April 2008.

 $\underline{\text{Due from Other Governments}}$ - $\underline{\text{Due from other governments represents amounts due from the State of Iowa, various shared revenues, grants and reimbursements from other governments.}$

<u>Inventories</u> - Inventories are valued at cost using the first-in, first-out method for purchased items and government commodities. Inventories of proprietary funds are recorded as expenses when consumed rather then when purchased or received.

Capital Assets - Capital assets, which include property, furniture and equipment, are reported in the applicable governmental or business type activities columns in the government-wide Statement of Net Assets. Capital assets are recorded at historical cost. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repair that do not add to the value of the asset or materially extend asset lives are not capitalized. Capital assets are defined by the District as assets with an initial, individual cost in excess of the following thresholds and estimated useful lives in excess of two years. No intangible assets were noted that exceeded the threshold amount.

Asset Class	Amount
Land	\$ -
Buildings	5,000
Improvements other than buildings	5,000
Furniture and equipment:	
School Nutrition Fund equipment	500
Other furniture and equipment	5,000
Intangible assets	100,000

Capital assets we depreciated using the straight-line method over the following estimated useful lives:

Asset Class	Estimated Useful Lives (In Years)
Buildings	20-50 years
Improvements other than buildings	20 years
Furniture and equipment	5-20 years

<u>Deferred Revenue</u> - Although certain revenues are measurable, they are not available. Available means collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue in the governmental fund financial statements represent the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue consists of unspent grant proceeds as well as property tax receivables and other receivables not collected within sixty days after year-end.

Deferred revenue in the Statement of Net Assets consists of succeeding year property tax receivable that will not be recognized as revenue until the year for which it is levied as well as unspent grant proceeds.

Compensated Absences - District employees accumulate a limited amount of earned but unused sick leave hours for subsequent use or for payment upon retirement. A liability is recorded when incurred in the government-wide financial statements. A liability for these amounts is reported in the governmental fund financial statements only for employees that have resigned or retired. The compensated absences liability has been computed based on rates of pay in effect at June 30, 2010. The compensated absences liability attributable to the governmental activities will be paid primarily by the General Fund.

Long-Term Liabilities - In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities column in the Statement of Net Assets.

Fund Equity - In the governmental fund financial statements, reservations of fund balance are reported for amounts that are not available for appropriation or legally restricted by outside parties for use for a specific purpose.

Restricted Net Assets - In the government-wide Statement of Net Assets, net assets are reported as restricted when constraints placed on net asset use are either externally imposed by creditors, grantors, contributors or laws and regulations of other governments or imposed by law through constitutional provisions or enabling legislation.

E. Budgeting and Budgetary Control

The budgetary comparison and related disclosures are reported as Required Supplementary Information. During the year ended June 30, 2010, expenditures exceeded the amount budgeted in the other expenditures function. The District did not exceed the General Fund unspent authorized budget.

(2) Cash and Pooled Investments

The District's deposits at June 30, 2010 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The District is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Board of Education and the Treasurer of the State of Iowa; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The District had no investments at June 30, 2010.

(3) Capital Assets

Capital assets activity for the year ended June 30, 2010 was as follows:

	Balance			Balance
	Beginning			End of
	of Year	Increases	Decreases	Year
Governmental activities:				
Capital assets not being depreciated:				
Land	\$ 82,379			82,379
Capital assets being depreciated:				
Buildings	13,364,529	23,688	-	13,388,217
Improvements other than buildings	654,391	26,656	-	681,047
Furniture and Equipment	1,185,435	29,572		1,215,007
Total capital assets being depreciated	15,204,355	79,916	_	15,284,271
Less accumulated depreciation for:	3,699,419	421,660		4,121,079
Buildings Improvements other than buildings	454,833	19,272	_	474,105
Furniture and Equipment	840,727	68,701	_	909,428
				5,504,612
Total accumulated depreciation	4,994,979	509,633		5,504,012
Total capital assets being depreciated, net	10,209,376	(429,717)		9,779,659
Governmental activities, capital assets, ne	\$ 10,291,755	(429,717)		9,862,038
Business type activities:				
Furniture and Equipment	\$ 169,252	1,450	-	170,702
Less accumulated depreciation	67,113	11,444	-	78,557
	\$ 102,139	(9,994)	_	92,145
Depreciation expense was charged to the following functions:				
Governmental activities: Unallocated				\$ 509,633
Dunings time activities.				
Business type activities: Food service operations				\$ 11,444

(4) Interfund Transfers

The detail of interfund transfers for the year ended June 30, 2010 is as follows:

Transfer to	Transfer from	Amount
Nonmajor Governmental Funds: Debt Service Fund	Physical Plant and Equipment Levy	\$398,464
Nonmajor Governmental Funds: Debt Service Fund	Capital Projects Fund	224,722
		\$623,186

Theses transfers moved revenues from the funds statutorily required to collect the resources to the fund statutorily required to expend the resources.

(5) Long-Term Liabilities

A summary of changes in long-term debt for the year ended June 30, 2010 are as follows:

	Balance Beginning Year	Additions	Reductions	Balance End of Year	Due Within One Year
General Obligation Bonds Statewide Sales, Services	\$3,850,000	-	155,000	3,695,000	165,000
and Use Tax Revenue Bond	ls 840,000	_	130,000	710,000	130,000
Capital Loan Notes	735,000	-	240,000	495,000	245,000
Termination Benefits	427,009	545,454	180,082	792,381	183,490
Compensated Absences	57,651	16,150	54,412	19,389	19,389
Total	\$ <u>5,909,660</u>	561,604	759,494	5,711,770	<u>742,879</u>

Termination Benefits

The District offers a voluntary early retirement plan to its employees. Eligible employees must have reached the age of fifty-five, must be on the top of the salary schedule, and/or has accrued 15 years of continuous service in the Clarion-Goldfield Community School District. The application for early retirement is subject to approval by the Board of Education.

Early retirement cash benefits are based on a percentage of the retiree's last contracted salary and the District will pay for single health insurance premiums until the retiree is eligible for Medicare.

Early retirement cash benefits will be paid in no more than three equal installments.

At June 30, 2010, the District has obligations to fourteen participants with a total liability of \$792,381. Actual early retirement expenditures for the year ended June 30, 2010 totaled \$180,082.

General Obligation Bonds Payable

Details of the District's June 30, 2010 general obligation bonded indebtedness are as follows:

Year Ending June 30,	Interest Rate	Principal	Interest	Total
W-7-144-1-1-1-1				
2011	4.375%	\$ 165,000	162,451	327,451
2012	4.375	170,000	155,233	325,233
2013	4.375	180,000	147,795	327,795
2014	4.400	185,000	139,920	324,920
2015	4.400	195,000	131,780	326,780
2016-2020	4.400	1,105,000	522,720	1,627,720
2021-2025	4.400	1,380,000	256,960	1,636,960
2026	4.400	315,000	13,860	328,860
Total		\$ <u>3,695,000</u>	1,530,719	5,225,719

Revenue Bonds Payable

Details of the District's June 30, 2010 statewide sales, services and use tax revenue bonded indebtedness are as follows:

Year	Bond Issue of August 2004				
Ending June 30,	Interest Rates	Interest	Principal	Total	
2011	2.80%	\$21,610	130,000	151,610	
2012	3.10	17,698	135,000	152,698	
2013	3.30	13,295	140,000	153,295	
2014	3.50	8,359	150,000	158,359	
2015	3.70	2,868	155,000	<u>157,868</u>	
		\$ <u>63,830</u>	<u>710,000</u>	773,830	

The District has pledged future statewide sales, services and use tax revenues to repay the \$1,265,000 bonds issued in April 2004. The bonds were issued for the purpose of defraying a portion of the cost of school infrastructure. The bonds are payable solely from the proceeds of the statewide sales, services and use tax revenues and received by the District and are payable through 2015. The bonds are not a general obligation of the District. However, the debt is subject to the constitutional debt limitation of the District. Annual principal and interest payments on the bonds are expected to require nearly 40 percent of the statewide sales, services and use tax revenues. The total principal and interest remaining to be paid on the notes is \$773,830. For the current year, \$130,000 principal and \$25,055 interest was paid on the bonds and total statewide sales, services and use tax revenues were \$400,491.

The resolution providing for the issuance of the statewide sales, services and use tax revenue bonds include the following provisions:

- The bonds will only be redeemed from the future earnings of the statewide sales, services and use tax revenues received by the District and the bond holders hold a lien on the future revenues received.
- \$126,500 of the proceeds from the bond issue were placed in a reserve account with a trustee. The reserve account may be used solely for the purpose of paying principal and interest on the bonds if insufficient money is available in the sinking account. The reserve account is a part of the Capital Projects Fund and is reserved for debt service.
- Proceeds from the statewide sales, services and use tax shall be placed in a revenue account with a trustee. The trustee will make monthly transfers from the revenue account to the sinking account. The required monthly payment to the sinking account shall equal 1/6 of the installment of interest coming due on the next interest payment date and 1/12 of the installment of principal coming due on the next principal payment date. Money in the sinking account shall be used to pay the interest and principal on the bonds. The sinking fund is part of the Capital Projects Fund and is reserved for debt service.

Capital Loan Notes

The District issued \$1,825,000 of capital loan notes in August 2003. These notes and the interest will be paid from the Special Revenue, Physical Plant and Equipment Levy Fund. Details of the capital loan notes are as follows:

Year Ending June 30,	Interest Rates	Interest	Principal	<u>Total</u>
2011	3.25%	\$16,463	245,000	261,463
2012	3.40	8,500	250,000	258,500
		\$ <u>24,963</u>	495,000	519,963

During the year ended June 30, 2010 the District made principal and interest payments totaling \$263,903 under the note agreements.

(6) Pension and Retirement Benefits

The District contributes to the Iowa Public Employees Retirement System (IPERS) which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, PO Box 9117, Des Moines, Iowa, 50306-9117.

Plan members are required to contribute 4.30% of their annual salary and the District is required to contribute 6.65% of annual covered salary. Contribution requirements are established by state statute. The District's contribution to IPERS for the years ended June 30, 2010, 2009, and 2008 were \$306,228, \$305,367 and \$310,792 respectively, equal to the required contributions for each year.

(7) Area Education Agency

The District is required by the Code of Iowa to budget for its share of special education support, media and educational services provided through the area education agency. The District's actual amount for this purpose totaled \$359,742 for year ended June 30, 2010 and is recorded in the General Fund by making a memorandum adjusting entry to the cash basis financial statements.

(8) Risk Management

Clarion-Goldfield Community School District is exposed to various risks of loss related to torts; theft; damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. The District assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

The District maintains its own self-funded insurance plan. The District purchases insurance to cover aggregate and specific excess losses. The self-funded health insurance plan is accounted for in the Internal Service Fund. The fund actuary found the plan to be in accordance with generally accepted actuarial standards and being operated on a sound financial basis.

(9) Other Postemployment Benefits (OPEB)

<u>Plan Description</u> - The District operates a single-employer retiree benefit plan which provides medical and prescription drug benefits for retirees and their spouses. There are 103 active and 26 retired members in the plan. Participants must be age 55 or older at retirement.

The medical/prescription drug benefits are provided through a partially self-insured plan with Wellmark. Retirees under age 65 pay the same premium for the medical/prescription drug benefit as active employees, which result in an implicit subsidy and an OPEB liability.

<u>Funding Policy</u> - The contribution requirements of plan members are established and may be amended by the District. The District currently finances the retiree benefits plan on a pay-as-you-go basis.

Annual OPEB Cost and Net OPEB Obligation - The District's annual OPEB cost is calculated based on the annual required contribution (ARC) of the District, an amount actuarially determined in accordance with GASB Statement No. 45. The ARC represents a level of funding which, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed 30 years.

The following table shows the components of the District's annual OPEB cost for the year ended June 30, 2010, the amount actually contributed to the plan and changes in the District's net OPEB obligation:

Annual required contribution	\$ 884,913
Interest on net OPEB Obligation	-
Adjustment to annual required contribution	
Annual OPEB Cost	884,913
Contributions made	(169,579)
Increase in net OPEB obligation	715,334
Net OPEB obligation beginning of year	
Net OPEB obligation end of year	\$ 715,334

For calculation of the net OPEB obligation, the actuary has set the transition day as July 1, 2008. The end of the year net OPEB obligation was calculated by the actuary as the cumulative difference between the actuarially determined funding requirements and the actual contributions for the year ended June 30, 2010.

For the year ended June 30, 2010, the District contributed approximately \$84,000\$ to the medical plan.

The District's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan and the net OPEB obligation as of June 30, 2010 are summarized as follows:

		Percentage of	
Year	Annual	Annual OPEB	Net OPEB
Ended	OPEB Cost	Cost Contributed	Obligation
June 30, 2010	\$884,913	19.2%	\$715,334

Funded Status and Funding Progress - As of July 1, 2008, the most recent actuarial valuation date for the period July 1, 2009 through June 30, 2010, the actuarial accrued liability was \$7.027 million, with no actuarial value of assets, resulting in an unfunded actuarial accrued liability (UAAL) of \$7.027 million. The covered payroll (annual payroll of active employees covered by the plan) was approximately \$5,600,000 and the ratio of the UAAL to covered payroll was 125.5%. As of June 30, 2010, there were no trust fund assets.

Actuarial Methods and Assumptions - Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality and the health care cost trend. Actuarially determined amounts are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The Schedule of Funding Progress presented as Required Supplementary Information, in the section following the Notes to Financial Statements, present multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Projections of benefits for financial reporting purposes are based on the plan as understood by the employer and the plan members and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

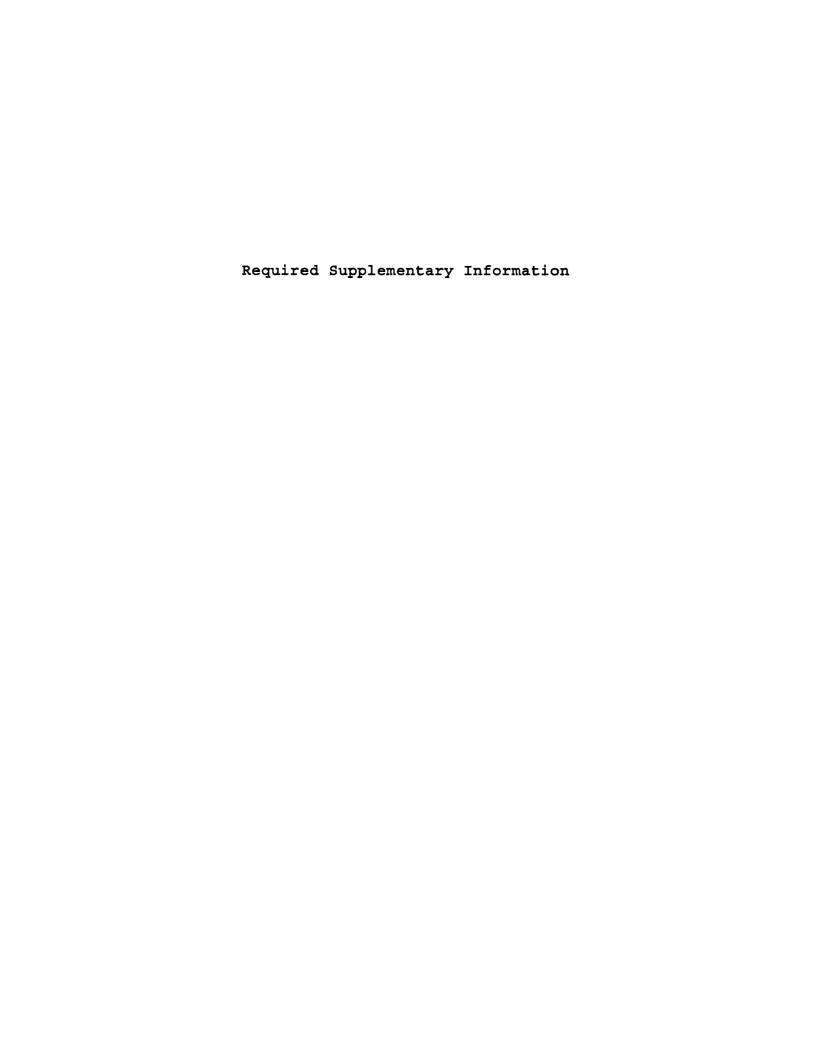
As of the July 1, 2009 actuarial valuation date, the frozen entry age actuarial cost method was used. The actuarial assumptions includes a 2.50% discount rate based on the District's funding policy. The annual medical trend rate is 6%.

Mortality rates are from the 94 Group Annuity Mortality Table, applied on a gender-specific basis. Annual retirement and termination probabilities were developed from information provided by the District.

The UAAL is being amortized as a level percentage of projected payroll expense on an open basis over 30 years.

(10) Anticipatory Warrants

The District borrowed \$500,000 from First Citizens National Bank in June, 2010 to enable it to meet all of its financial obligations. The debt will be repaid with proceeds of General Fund tax levy in November, 2010.



Budgetary Comparison Schedule of Revenues, Expenditures/Expenses and Changes in Balances -Budget and Actual - All Governmental Funds and Proprietary Funds

Required Supplementary Information

Year ended June 30, 2010

	Governmental Fund Types	Proprietary Fund Type	Total	Budgeted Amounts	Amounts	Final to Actual
	Actual	Actual	Actual	Original	Final	Variance
Revenues						
Local sources	\$ 5,833,863	188,232	6,022,095	5,626,696	5,626,696	395,399
State sources	3,723,676	4,070	3,727,746	4,868,589	4,868,589	(1,140,843)
Federal sources	697,317	202,684	900,001	520,000	520,000	380,001
Total revenues	10,254,856	394,986	10,649,842	11,015,285	11,015,285	(365,443)
Expenditures/Expenses						
Instruction	6,214,864	1	6,214,864	7,161,445	7,161,445	946,581
Support services	2,959,024	•	2,959,024	3,562,336	3,562,336	603,312
Non-instructional programs	11,942	406,444	418,386	663,482	663,482	245,096
Other expenditures	1,390,923		1,390,923	1,098,027	1,098,027	(292,896)
Total expenditures/expenses	10,576,753	406,444	10,983,197	12,485,290	12,485,290	1,502,093
Excess (deficiency) of revenues over (under)						
expenditures/expenses	(321,897)	(11,458)	(333,355)	(1,470,005)	(1,470,005)	1,136,650
Other financing sources (uses)	20,068	1	20,068	(20,000)	(20,000)	40,068
Excess (deficiency) of revenues and other financing sources over (under) expenditures/expenses and						
other financing uses	(301,829)	(11,458)	(313,287)	(1,490,005)	(1,490,005)	1,176,718
Balance beginning of year	1,188,912	240,095	1,429,007	1,490,006	1,490,006	(666,09)
Balance end of year	\$ 887,083	228,637	1,115,720	1	1	1,115,719

See accompanying independent auditor's report.

Note to Required Supplementary Information - Budgetary Reporting

Year ended June 30, 2010

This budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standard Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the Board of Education annually adopts a budget following required public notice and hearing for all funds except Private Purpose Trust and Agency Funds. The budget may be amended during the year utilizing similar statutorily prescribed procedures.

Formal and legal budgetary control for the certified budget is based upon four major classes of expenditures known as functions, not by fund or fund type. These four functions are instruction, support services, non-instructional programs and other expenditures. Although the budget document presents function expenditures or expenses by fund, the legal level of control is at the aggregated functional level, not by fund. The Code of Iowa also provides that District expenditures in the General Fund may not exceed the amount authorized by the school finance formula.

During the year ended June 30, 2010, expenditures exceeded the amount budgeted in the other expenditures function. The District did not exceed the General Fund unspent authorized budget.

Schedule of Funding Progress for the Retiree Health Plan
(In Thousands)

Required Supplementary Information

			Actuarial				UAAL as a
		Actuarial	Accrued	Unfunded			Percentage
Year	Actuarial	Value of	Liability	AAL	Funded	Covered	of Covered
Ended	Valuation	Assets	(AAL)	(UAAL)	Ratio	Payroll	Payroll
June 30,	Date	(a)	(b)	(b-a)	(a/b)	(c)	((b-a)/c)
2010	Jul 1, 2009	\$0	\$7,027	\$7,027	0.0%	\$5,600	125.5%

See Note 9 in the accompanying Notes to Financial Statements for the plan description, funding policy, annual OPEB Cost and Net OPEB Obligation, funded status and funding progress.



Schedule of Changes in Special Revenue Fund, Student Activity Accounts

Year ended June 30, 2010

		alance ginning			Balance End of
Account	0	f Year	Revenues	Expenditures	Year
Vending machine	\$	21,258	1,371	1,525	21,104
Concessions	•	6,839	23,402	24,033	6,208
Classes		3,735	5,166	5,010	3,891
Spanish club		18,834	14,307	9,523	23,618
MS student senate		-	654	407	247
MS peer helper		8,510	14,949	14,322	9,137
Cheerleaders		2,016	4,640	7,581	(925)
FBLA		729	354	705	378
Student council		2,081	447	1,150	1,378
Athletics		29,951	95,112	104,114	20,949
Vocal music		3,206	9,722	7,282	5,646
MS vocal		7,355	3,689	5,065	5,979
MS band		3,569	5,803	7,484	1,888
Drama/speech		7,941	3,407	3,612	7,736
FFA		18,288	39,178	31,340	26,126
NHS		1,842	748	1,286	1,304
Lasso		7,774	6,697	7,447	7,024
Architecture Club		14,012	12,053	24,226	1,839
Science Club		1,615	989	80	2,524
JEL		800	-	-	800
FCCLA		1,407	1,638	1,922	1,123
HS band		616	23,097	16,602	7,111
Dance		-	897	463	434
Interest		2,937	1,792		4,729
Total	\$	165,315	270,112	275,179	160,248

Schedule of Revenues by Source and Expenditures by Function All Governmental Funds

For the Last Seven Years

			Modi	Modified Accrual B	Basis		
	2010	2009	2008	2007	2006	2005	2004
Revenues:							
Local sources:							
Local tax	4,727,199	4,698,885	4,376,274	4,246,981	3,866,463	3,760,131	3,700,034
Tuition	604,788	569,929	625,696	588,690	464,096	237,260	321,870
Other	501,876	561,459	467,016	708,219	403,312	311,084	409,084
State sources	3,723,676	4,199,712	4,172,647	4,014,363	3,974,315	3,607,654	3,106,335
Federal sources	697,317	399,796	293,454	280,580	306,184	337,802	375,192
Total	10,254,856	10,429,781	9,935,087	9,838,833	9,014,370	8,253,931	7,912,515
Expenditures:							
Instruction	6,214,864	6,291,385	5,867,145	5,695,337	5,351,958	5,070,144	5,087,397
Support services:							
Student	344,844	283,234	237,191	210,850	204,368	289,181	212,954
Instructional staff	278,976	282,768	263,874	251,817	271,394	237,110	138,951
Administration	994,004	926,364	960,422	936,083	845,261	798,647	798,799
Operation and maintenance of plant	884,844	831,395	834,047	840,981	731,884	704,788	596,174
Transportation	456,356	459,694	523,557	465,688	424,909	350,256	318,082
Non-instructional programs	11,942	ı	14,609	4,837	8,480	20,935	21,361
Other expenditures:							
Facilities acquisition	261,018	248,780	1,709,599	3,263,419	80,756	1,247,133	2,393,586
Debt Service:							
Principal	525,000	516,693	351,428	353,940	431,394	397,172	412,672
Interest and service charges	245,163	233,677	375,026	74,799	83,869	84,161	61,030
AEA flowthrough	359,742	314,550	307,277	299,372	290,471	269,312	267,447
Total	10,576,753	10,388,540	11,444,175	12,397,123	8,724,744	9,468,839	10,308,453

Schedule of Expenditures of Federal Awards

Year ended June 30, 2010

Grantor/Program	CFDA Number	Grant Number	Expenditures
Indirect:			
U.S. Department of Agriculture:			
Iowa Department of Education:			
School Nutrition Cluster Programs:			
School Breakfast Program	10.553	FY10	\$ 21,386
Special Milk Program	10.551	FY10	1,396
Food Distribution (non-cash)	10.555	FY10	33,721
National School Lunch Program	10.555	FY10	146,181
			202,684
U.S. Department of Education:			
Iowa Department of Education:			
Title I Grants to Local Educational Agencies	84.010	FY10	128,928
ARRA - Title I Grants to Local Educational Agencies,			
Recovery Act	84.389	FY10	5,118
ARRA - State Fiscal Stabilization Fund (SFSF)			
Education State Grants, Recovery Act	84.394	FY10	405,068
Improving Teacher Quality - States Grants	84.367	FY10	36,512
Grants for Assessments and Related Activities	84.369	FY10	6,032
Title III - English Language Acquisition State Grants	84.365	FY10	3,808
Vocational Education - Basic Grants to States	84.048	FY10	10,509
Safe and Drug-Free Schools and Communities -			
States Grants	84.186	FY10	3,031
Comprehensive Centers (Tech-Prep Education)	84.243	FY10	128
Area Education Agency 8:			
Special Education - Grants to States (IDEA Part B)	84.027	FY10	45,930
ARRA - Special Education - Grants to States -			
Recovery Act	84.391	FY10	12,607
Total			\$ 860,355

Basis of Presentation - The Schedule of Expenditures of Federal Awards includes the federal grant activity of Clarion-Goldfield Community School District and is presented in conformity with the accrual or modified accrual basis of accounting. The information on this schedule is presented in accordance with the requirements of OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

See accompanying independent auditor's report.

BRUCE D. FRINK

Certified Public Accountant

Member:

- American Institute of Certified Public Accountants
- Iowa Society of Certified Public Accountants

Services:

- Individual, Partnership and Corporate Tax Preparation
- · Year Round Tax Planning
- · Electronic Filing
- Payroll & Sales Tax Preparation
- . I.R.S. Representation
- . Monthly/Quarterly Write-Up
- Data Processing Services
- Payroll Preparation
- Computerized Financial Statements
- Bank Loan Assistance

Plus:

- Over 30 years of Expertise and Experience
- Evenings & Saturdays Available by Appointment
- Extended Hours During Tax Season

Independent Auditor's Report on Internal Control
over Financial Reporting and on Compliance and Other Matters
Based on an Audit of Financial Statements Performed in Accordance
with Government Auditing Standards

To the Board of Education of the Clarion-Goldfield Community School District:

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of Clarion-Goldfield Community School District as of and for the year ended June 30, 2010, which collectively comprise the District's basic financial statements listed in the table of contents, and have issued our report thereon dated May 26, 2011. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered Clarion-Goldfield Community School District's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing our opinion on the effectiveness of Clarion-Goldfield Community School District's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of Clarion-Goldfield Community School District's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses and, therefore, there can be no assurance all deficiencies, significant deficiencies or material weaknesses have been identified. However, as described in the accompanying Schedule of Findings and Questioned Costs, we identified certain deficiencies in internal control over financial reporting we consider to be material weaknesses.

A deficiency in internal control exists when the design or operation of the control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the District's financial statements will not be prevented or detected and corrected on a timely basis. We consider the deficiencies in internal control described in Part II of the accompanying Schedule of Findings and Questioned Costs as items II-A-10 and II-B-10 to be material weaknesses.

A significant deficiency is a deficiency or combination of deficiencies in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We identified no items which we consider to be significant deficiencies.

202 Central Avenue East P.O. Box 241 Clarion, IA 50525 Phone: (515) 532-6659 Fax: (515) 532-3677 bruce@frinkepa.com

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Clarion-Goldfield Community School District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under Government Auditing Standards. However, we noted instances of non-compliance or other matters that are described in Part IV of the accompanying Schedule of Findings and Questioned Costs.

Comments involving statutory and other legal matters about the District's operations for the year ended June 30, 2010 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the District. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

Clarion-Goldfield Community School District's responses to findings identified in our audit are described in the accompanying Schedule of Findings and Questioned Costs. While we have expressed our conclusions on the District's responses, we did not audit Clarion-Goldfield Community School District's responses and, accordingly, we express no opinion on them.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of Clarion-Goldfield Community School District and other parties to whom Clarion-Goldfield Community School District may report, including federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of Clarion-Goldfield Community School District during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

BRUCE D. FRINK

Certified Public Accountant

Bruce D. Frisk

May 26, 2011

BRUCE D. FRINK

Certified Public Accountant

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- lowa Society of Certified Public Accountants

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Independent Auditor's Report on Compliance with Requirements

Applicable to Each Major Program and on Internal Control

over Compliance in Accordance with OMB Circular A-133

To the Board of Education of Clarion-Goldfield Community School District:

Compliance

We have audited the compliance of Clarion-Goldfield Community School District with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement that are applicable to each of its major federal programs for the year ended June 30, 2010. Clarion-Goldfield Community School District's major federal programs are identified in Part I of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts and grants agreements applicable to each of its major federal programs is the responsibility of Clarion-Goldfield Community School District's management. Our responsibility is to express an opinion on Clarion-Goldfield Community School District's compliance based on our audit.

We conducted our audit of compliance in accordance with U.S. generally accepted auditing standards, the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States, and OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether non-compliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Clarion-Goldfield Community School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on Clarion-Goldfield Community School District's compliance with those requirements.

In our opinion Clarion-Goldfield Community School District complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended June 30, 2010.

Internal Control over Compliance

management of Clarion-Goldfield Community School District responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grant agreements applicable to federal programs. In planning and performing our audit, we considered Clarion-Goldfield Community School District's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Clarion-Goldfield Community School District's internal control over compliance.

202 Central Avenue East P.O. Box 241 Clarion, IA 50525 Phone: (515) 532-6659 Fax: (515) 532-3677 bruce@frinkcpa.com Our consideration of internal control over compliance was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over compliance that might be significant deficiencies or material weaknesses and therefore, there can be no assurance all deficiencies, significant deficiencies or material weaknesses have been identified. However, as discussed below, we identified a deficiency in internal control over compliance that we consider to be a material weakness.

A deficiency in the District's internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance such that there is a reasonable possibility material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected and corrected on a timely basis. We consider the deficiency in internal control over compliance described in the accompanying Schedule of Findings and Questioned Costs as item III-A-10 to be a material weakness.

Clarion-Goldfield Community School District's responses to the findings identified in our audit are described in the accompanying Schedule of Findings and Questioned Costs. While we have expressed our conclusions on the District's responses, we did not audit Clarion-Goldfield Community School District's responses and, accordingly, we express no opinion on them.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of Clarion-Goldfield Community School District and other parties to whom Clarion-Goldfield Community School District may report, including federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

BRUCE D. FRINK

Certified Public Accountant

Bruce D. Frish

May 26, 2011

Schedule of Findings and Questioned Costs

Year ended June 30, 2010

Part I: Summary of the Independent Auditor's Results

- (a) Unqualified opinions were issued on the financial statements.
- (b) A significant deficiency and material weakness in internal control over financial reporting were disclosed by the audit of the financial statements.
- (c) The audit did not disclose any noncompliance which is material to the financial statements.
- (d) A material weakness in internal control over major programs was disclosed by the audit of the financial statements.
- (e) An unqualified opinion was issued on compliance with requirements applicable to each major program.
- (f) The audit disclosed no audit findings which are required to be reported in accordance with Office of Management and Budget Circular A-133, Section .510(a).
- (g) Major programs were as follows:
 - CFDA Number 84.394 ARRA State Stabilization Fund (SFSF) Education State Grants Recover Act
 - CFDA Number 84.367 Improving Teacher Quality States Grants
- (h) The dollar threshold used to distinguish between Type A and Type B programs was \$300,000.
- (i) Clarion-Goldfield Community School District did not qualify as a low-risk auditee.

Schedule of Findings and Questioned Costs

Year ended June 30, 2010

Part II: Findings Related to the Financial Statements:

INSTANCES OF NON-COMPLIANCE:

No matters were noted.

INTERNAL CONTROL DEFICIENCIES:

Segregation of Duties - One important aspect of the internal control is the segregation of duties among employees to prevent an individual employee from handling duties which are incompatible. Although the District does a fine job of dividing incompatible duties among existing personnel, the District Secretary still has the ability to override the system without the knowledge of any other personnel.

<u>Recommendation</u> - We recommend that the District continue to segregate incompatible duties as much as possible, reviewing them annually to achieve the maximum segregation possible within the existing personnel. We realize that the District Secretary has large number of required duties under the Code of Iowa which makes the situation difficult. We also realize that the District has a limited budget within which to hire additional personnel.

<u>Response</u> - We will continue to review and implement new procedures, when possible, to achieve the maximum segregation with existing personnel.

Conclusion - Response accepted.

II-B-10 Auditor Drafting of the Financial Statements and Related Footnote Disclosures

Comment - As in prior years, we were requested to draft the audited financial statements and related footnote disclosures as part of our regular audit services. SAS 115, an auditing standard from the American Institute of Certified Public Accountants, requires auditors to communicate this situation as an internal control deficiency. Ultimately, it is management's responsibility to provide for the preparation of the District's statements and footnotes, and the responsibility of the auditor to determine the fairness of the presentation of those statements. From a practical standpoint we do both for you at the same time in connection with our audit. This is not unusual for us to do this with organizations of your size. However, based on this auditing standard, it is our responsibility to inform you that this deficiency could result in a misstatement to the financial statements that could have been prevented or detected by the District's management. As in prior years, we have instructed management to review a draft of the auditor prepared financial statements in detail for their accuracy, we have answered any questions they might have, and encouraged research of any accounting guidance in connection with the adequacy and appropriateness of classification and disclosure in your financial statements. We are satisfied that the appropriate steps have been taken to provide you with the completed financial statements.

Recommendation - It is the responsibility of management and those charged with governance to make the decision whether to accept the degree of risk associated with this condition because of cost or other considerations.

Response - We feel our review of the draft financials is adequate for us to accept this risk.

Conclusion - Response accepted.

Schedule of Findings and Questioned Costs

Year ended June 30, 2010

Part III: Findings For Federal Awards:

INSTANCES OF NON-COMPLIANCE:

No matters were reported.

INTERNAL CONTROL DEFICIENCIES:

CFDA Number: 84.394 ARRA-State Stabilization Fund (SFSF) Education State Grants Recovery Act

Federal Award Year: 2010 US Department of Education Passed through Iowa Department of Education

CFDA Number: 84.367 Improving Teacher Quality - States Grants

Federal Award Year: 2010 US Department of Education

Passed through Iowa Department of Education

III-A-10 Segregation of Duties over Federal Funds - One important aspect of internal control structure is the segregation of duties among employees to prevent an individual employee from handling duties that are incompatible. The District has done a good job of segregating duties among the present staff, however, the District Secretary continues to have the ability to override the present controls and circumvent the internal control system.

Recommendation - We realize the job description, as defined by the Code of Iowa, of the District Secretary makes the segregation of duties even more difficult and the elimination of the possibility of administrative override of the system improbable. However, we feel the board and the administration should review these policies annually and with each personnel change to insure the best possible control climate is maintained.

 $\underline{\text{Response}}$ - We will continue to review procedures to obtain the best controls possible.

Conclusion - Response accepted.

Schedule of Findings and Questioned Costs

Year ended June 30, 2010

Part IV: Other Findings Related to Required Statutory Reporting:

IV-A-10 Certified Budget - Expenditures for the year ended June 30, 2010, exceeded the certified budget amount in the other expenditures functions. The District did not exceed the General Fund unspent authorized budget.

Recommendation - The certified budget should have been amended in accordance with Chapter 24.9 of the Code of Iowa before expenditures were allowed to exceed the budget.

<u>Response</u> - Future budgets will be amended in sufficient amounts to ensure the certified budget is not exceeded.

Conclusion - Response accepted.

- IV-B-10 <u>Questionable Expenditures</u> We noted no expenditures that may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979.
- IV-C-10 Travel Expense No expenditures of District money for travel expenses of spouses of District officials or employees were noted. No travel advances to District officials or employees were noted.
- IV-D-10 <u>Business Transactions</u> No business transactions between the District and District officials or employees were noted.
- IV-E-10 Bond Coverage Surety bond coverage of District officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to insure that the coverage is adequate for current operations.
- IV-F-10 Board Minutes We noted no transactions requiring Board approval which had not been approved by the Board.
- IV-G-10 Deposits and Investments We noted no instances of noncompliance with the deposit and investment provisions of Chapter 12B and Chapter 12C of the Code of Iowa and the District's investment policy.
- IV-H-10 Certified Annual Report The Certified Annual Report was filed with the Department of Education timely and we noted no significant deficiencies in the amounts reported.
- IV-I-10 <u>Certified Enrollment</u> No variances in the basic enrollment data certified to the Department of Education were noted.
- IV-J-10 <u>Supplementary Weighting</u> No variances regarding the supplementary weighting certified to the Iowa Department of Education were noted.
- IV-K-10 <u>Categorical Funding</u> No instances were noted of categorical funding being used to supplant rather than supplement other funds.

Schedule of Findings and Questioned Costs

Year ended June 30, 2010

Part IV: Other Findings Related to Required Statutory Reporting: (continued)

IV-L-10 Statewide Sales, Services and Use Tax - No instances of non-compliance with the use of the statewide sales, services and use tax revenue provisions of Chapter 423F.3 of the Code of Iowa were noted.

Pursuant to Chapter 423F.5 of the Code of Iowa, the annual audit is required to include certain reporting elements related to the statewide sales, services and use tax. For the year ended June 30, 2010, the District's financial activity and other required information for the statewide sales, services and use tax are as follows:

Beginning balance		\$170,040
Statewide sales, services and use tax revenue		400,491
Expenditures/transfers out: School infrastructure: Other improvements Debt service for school infrastructure:	\$258,842	
Revenue debt	224,722	483,564
Ending balance		\$ 86,967

The statewide sales, services and use tax revenue received during the year ended June 30, 2010 is equivalent to a reduction in the following levies:

	Per \$1,000 Of Taxable Valuation	Property Tax Dollars
Debt Service Levy	\$.78	224,722
Physical Plant and Equipment Levy	61	175,769
	\$ <u>1.39</u>	400,491